



When replying please quote: 8011382

10 January 2019

The Submitter

Dear Sir/Madam

## MT MESSENGER BYPASS: REQUIRING AUTHORITY DECISION

The New Zealand Transport Agency (NZTA) have now provided their decision on the Notice of Requirement (NOR) to alter the State Highway 3 Designation at Mt Messenger, under section 172 of the Resource Management Act 1991.

The Transport Agency's decision is to confirm the requirement. The Agency has made two changes to the conditions recommended by the Hearing Commission. On that basis, the Transport Agency has confirmed that it accepts the Council's recommendation in part.

Please find attached the changes made to the conditions by the Transport Agency and the reasons for those changes. A complete set of the final conditions, including changes to the version recommended by the Commissioner is available on the Council's website.

If you are unhappy with the decision on the Notice of Requirement, you have the right to appeal to the Environment Court in accordance with section 174 of the Resource Management Act 1991 (RMA). The notice of appeal must be set out in accordance with Form 22 of the Act and be lodged with the \$600.00 filing fee to the Environment Court within 15 working days after receiving this decision. The procedure for lodging an appeal is set out in section 174 of the RMA.

Yours faithfully

Julie Straka

**GOVERNANCE LEAD** 

# Changes made to the conditions by the Transport Agency, and the reasons for those changes

- 7. The Transport Agency makes two changes to the conditions recommended by the Commissioner:
  - (a) The Transport Agency does not accept the Commissioner's recommendation to include a lapse period on the alteration to the designation (Condition 3 in the Commissioner's version of the conditions); and
  - (b) The Transport Agency has decided to reinstate words in Condition 25(d) relating to the use of mesh drape associated with cut batters.

#### Lapse condition

- 8. The Commissioner recommended the inclusion of a condition providing for the lapse of the alteration to the designation, as follows:
  - "The designation shall lapse if not given effect to within 10 years from the date on which it is included in the New Plymouth District Plan under section 175 of the RMA."
- 9. The Transport Agency does not accept this recommended condition, and has decided not to include any condition providing for a lapse period in respect of the alteration to the designation.
- 10. The Transport Agency's position is that no lapse period may be imposed on an alteration to a designation. That position is based on the operation of section 181 of the RMA, which provides for alterations to designations. In particular, section 181(2) provides:
  - "Subject to subsection (3), sections 168 to 179 and 198AA to 198AD shall, with all necessary modifications, apply to a requirement referred to in subsection (1) as if it were a requirement for a new designation."
- 11. Section 184 provides for lapse periods for "designations that have not been given effect to". Section 184 is not applied to alterations to designations by section 181(2), and therefore there is no ability to impose a lapse period on an alteration to an existing designation. The designation itself (for SH3 in the vicinity of Mt Messenger) was "given effect to" long ago.
- 12. Additional detail and reasoning on this point can be found in the closing legal submissions for the Transport Agency (dated 30 October 2018) at paragraphs 170 175.

### Condition wording on the use of mesh drape

- 13. The Transport Agency is reinstating the following words into Condition 25(d), which addresses considerations for the Transport Agency in ensuring the Project is constructed in general accordance with the Landscape and Environmental Design Framework:
  - "Minimising the visual impact of the mesh drape by avoiding drape in the lower 8m of cut faces, unless the Requiring Authority determines it is required for engineering or safety purposes, and exploring opportunities to configure the highway cross-section that might obviate the need for the mesh drape."
- 14. The reasons for this change to the conditions are that:



- (a) there was no discussion in the Commissioner's report about the omission of these words, and the Transport Agency considers it likely they were removed accidentally; and
- (b) in any event (and even if the words were removed deliberately), these words were agreed between the Transport Agency and NPDC, reflect the requirements of the Landscape and Environmental Design Framework, and provide appropriate guidance on the design of mesh drape<sup>1</sup>.

#### Comment on Kaitiaki and Stewardship Forum Group

- 15. The Commissioner recommended amendments to the conditions relating to the establishment and operation of the Kaitiaki (and Stewardship) Forum Group ("KFG").
- 16. The Transport Agency has decided to accept these conditions as recommended by the Commissioner. In doing so the Transport Agency notes that it argued for an alternative form of KFG conditions during the hearing. However, the Transport Agency accepts that the Commissioner, having heard all the relevant evidence and representations, has recommended KFG conditions that he considers to be appropriate in the specific circumstances of the Project.



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<sup>&</sup>lt;sup>1</sup> This wording was also included in the final Designation Conditions filed by the Transport Agency in closing submissions.